

94TH CONGRESS }  
2d Session }

HOUSE OF REPRESENTATIVES

{ REPORT  
No. 94-1248

APPROPRIATIONS COMMITTEE RECOMMENDATIONS  
COMPARED WITH THE ALLOCATION OF BUDGET  
TOTALS TO THE APPROPRIATIONS COMMITTEE  
FOR FISCAL YEAR 1977

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Mr. MAHON, from the Committee on Appropriations,  
submitted the following

R E P O R T

together with

ADDITIONAL VIEWS

PURSUANT TO

SECTION 307 OF THE  
CONGRESSIONAL BUDGET ACT OF 1974



JUNE 10, 1976.—Committed to the Committee of the Whole House on the  
State of the Union and ordered to be printed

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U.S. GOVERNMENT PRINTING OFFICE

WASHINGTON : 1976

House of Representatives  
January 21, 1915

REPORT OF THE

COMMISSIONER OF THE GENERAL LAND OFFICE

ALLOTMENT COMMISSIONER'S REPORT  
COMPARISON WITH THE ALLOTMENT OF BUDGET  
TOTALS TO THE ALLOTMENT COMMISSIONER  
FOR FISCAL YEAR 1915

At Washington, D. C., the Commission on Appropriations,  
submitted the following

REPORT

OF THE

COMMISSIONER OF THE GENERAL LAND OFFICE

FOR THE YEAR

ENDING DECEMBER 31, 1914

WASHINGTON, D. C., JANUARY 21, 1915



Approved for publication by the Commission on Appropriations,  
January 21, 1915.

THE COMMISSIONER OF THE GENERAL LAND OFFICE

WASHINGTON, D. C.

HOUSE OF REPRESENTATIVES,  
*Washington, D.C., June 10, 1976.*

HON. CARL ALBERT,  
*Speaker of the House of Representatives,*  
*Washington, D.C.*

DEAR MR. SPEAKER: By direction of the Committee on Appropriations, I submit herewith the Committee's Report pursuant to Section 307 of the Congressional Budget Act of 1974.

Sincerely,

GEORGE MAHON, *Chairman.*

(III)

THE HOUSE OF REPRESENTATIVES  
WASHINGTON, D. C. 20515

THE HOUSE OF REPRESENTATIVES  
WASHINGTON, D. C. 20515

DEAR MR. SPEAKER: In the House of the Commonwealth of Massachusetts, I submit herewith the following report on the subject of the Commonwealth's financial situation for 1974.

ROBERT M. MANN, Chairman

IN WITNESS WHEREOF

APPROPRIATIONS COMMITTEE RECOMMENDATIONS COMPARED  
WITH THE ALLOCATION OF BUDGET TOTALS TO THE APPROPRIATIONS COMMITTEE FOR FISCAL YEAR 1977

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JUNE 10, 1976.—Committed to the Committee of the Whole House on the  
State of the Union and ordered to be printed

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Mr. MAHON, from the Committee on Appropriations,  
submitted the following

REPORT

together with

ADDITIONAL VIEWS

The Committee on Appropriations submits the following report in compliance with section 307 of the Congressional Budget Act.

The Budget Act requires that, prior to reporting the first regular appropriation bill for a fiscal year, the Committee on Appropriations shall, to the extent practicable, complete subcommittee markup and full committee action on all regular appropriation bills for that fiscal year and submit to the House a summary report comparing committee recommendations with levels in the first concurrent resolution on the budget for that year.

With the exception of the bill for the District of Columbia (for which the budget estimate was received on June 2), the Committee has completed action on all regular bills for fiscal year 1977. Accordingly, the Committee is making a summary report as called for by section 307 of the Congressional Budget Act of 1974. This report compares the Committee's recommendations to the budget authority and outlays allocated to the Committee in the Statement of the Managers accompanying the Conference Report on the First Concurrent Resolution on the Budget—Fiscal Year 1977 (H. Rept. 94-1108).



## COMMITTEE ACTION COMPARED WITH FUNCTIONAL ALLOCATIONS

## BUDGET AUTHORITY

[In thousands of dollars]

Function	Allocation	Committee recommendation	Difference
National defense .....	113,778,000	112,395,992	-1,382,008
International affairs .....	6,718,000	6,214,771	-503,229
General science, space, and technology .....	4,599,000	4,561,940	-37,060
Natural resources, environment, and energy .....	19,023,000	13,011,560	-6,011,440
Agriculture .....	2,311,000	1,527,530	-783,470
Commerce and transportation .....	13,505,000	9,117,881	-4,387,119
Community and regional development .....	7,217,000	5,938,306	-1,278,694
Education, training, employment, and social services .....	24,130,000	15,410,825	-8,719,175
Health .....	22,500,000	21,671,370	-828,630
Income security .....	149,970,000	143,720,910	-6,249,090
Veterans benefits and services .....	19,637,000	18,407,539	-1,229,461
Law enforcement and justice .....	3,403,000	3,263,364	-139,636
General Government .....	6,774,000	6,266,271	-507,729
Revenue sharing and general purpose fiscal assistance .....	5,170,000	4,750	-5,165,250
Interest .....			
Allowances .....	792,000		-792,000
Total .....	299,527,000	261,513,009	-38,013,991

<sup>1</sup> Includes sec. 32 transfers.<sup>2</sup> Includes \$90,059,000 in fiscal year 1977 budget authority provided in prior year appropriations as advance funding.

## OUTLAYS

[In thousands of dollars]

Function	Allocation	Committee recommendation <sup>1</sup>	Difference
National defense .....	102,404,000	100,689,745	-1,714,255
International affairs .....	7,142,000	7,192,078	+50,078
General science, space, and technology .....	4,499,000	4,492,405	-6,595
Natural resources, environment, and energy .....	16,885,000	16,290,350	-594,650
Agriculture .....	2,023,000	1,902,572	-120,428
Commerce and transportation .....	19,294,000	17,571,282	-1,722,718
Community and regional development .....	7,817,000	5,878,666	-1,938,334
Education, training, employment, and social services .....	22,526,000	17,596,239	-4,929,761
Health .....	22,646,000	22,297,560	-348,440
Income security .....	37,826,000	36,322,404	-1,503,596
Veterans benefits and services .....	19,556,000	18,131,605	-1,424,395
Law enforcement and justice .....	3,510,000	3,505,345	-4,655
General Government .....	6,710,000	6,278,018	-431,982
Revenue sharing and general purpose fiscal assistance .....	3,361,000	4,694	-3,356,306
Interest .....	390	390	
Allowances .....	757,000		-757,000
Total .....	276,956,390	258,153,353	-18,803,037

<sup>1</sup> These amounts include outlays resulting from obligational authority provided in prior years in addition to the outlays resulting from obligational authority provided in the fiscal 1977 bills.

## COMMITTEE ACTION COMPARED WITH SUBCOMMITTEE ALLOCATIONS

## BUDGET AUTHORITY

[In thousands of dollars]

Subcommittee	Allocation	Committee recommendation	Difference
Agriculture and related agencies.....	1 14,582,580	1 12,514,438	-2,068,142
Defense.....	107,131,719	105,947,887	-1,183,832
District of Columbia.....	396,894		-396,894
Foreign Operations.....	5,457,148	4,946,198	-510,950
HUD-Independent agencies.....	55,938,419	42,993,930	-12,944,489
Interior and related agencies.....	6,714,407	5,589,180	-1,125,227
Labor-Health, Education, and Welfare.....	66,208,566	55,877,281	-10,331,285
Legislative.....	980,686	780,267	-200,419
Military construction.....	3,467,000	3,293,118	-173,882
Public Works.....	10,137,095	9,551,209	-585,886
State, Justice, Commerce, and Judiciary.....	7,291,894	6,382,828	-909,066
Transportation.....	2 6,071,592	2 5,360,715	-710,877
Treasury-Postal Service-General Government.....	8,574,682	8,275,958	-298,724
Undistributed at present.....	6,574,318		-6,574,318
Total.....	299,527,000	261,513,009	-38,013,991

<sup>1</sup> Includes sec. 32 transfers.<sup>2</sup> Includes \$90,059,000 provided in prior fiscal years as advance budget authority for fiscal year 1977.

## OUTLAYS

[In thousands of dollars]

Subcommittee	Allocation	Committee recommendation <sup>1</sup>	Difference
Agriculture and related agencies.....	13,034,481	12,049,152	-985,329
Defense.....	96,166,259	94,528,515	-1,637,744
District of Columbia.....	467,843		-467,843
Foreign Operations.....	6,109,945	6,038,644	-71,301
HUD-Independent agencies.....	37,147,775	34,575,207	-2,572,568
Interior and related agencies.....	6,001,692	6,041,010	+39,318
Labor-Health, Education, and Welfare.....	68,835,612	63,313,144	-5,522,468
Legislative.....	964,376	811,464	-152,912
Military construction.....	3,197,000	3,190,925	-6,075
Public Works.....	8,925,737	8,598,626	-327,111
State, Justice, Commerce, and Judiciary.....	7,415,180	7,074,956	-340,224
Transportation.....	14,693,790	13,659,957	-1,033,833
Treasury-Postal Service-General Government.....	8,565,575	8,271,753	-293,822
Undistributed at present.....	5,431,125		-5,431,125
Total.....	276,956,390	258,153,353	-18,803,037

<sup>1</sup> These amounts include outlays resulting from obligational authority provided in prior years in addition to the outlays resulting from obligational authority provided in the fiscal 1977 bills.

## COMMITTEE ACTION COMPARED WITH THE BUDGET ESTIMATES PROPOSED BY THE PRESIDENT THAT WERE CONSIDERED BY THE COMMITTEE

## BUDGET AUTHORITY

[In thousands of dollars]

Subcommittee	Estimate considered	Committee recommendation	Difference
Agriculture and related agencies.....	11,464,892	11,703,438	+238,546
(Including sec. 32 transfers).....	(12,575,892)	(12,514,438)	(-61,454)
Defense.....	106,762,172	105,947,887	-814,285
Foreign Operations.....	5,497,220	4,946,198	-551,022
HUD-Independent agencies.....	45,291,598	42,993,930	-2,297,668
Interior.....	5,640,810	5,589,180	-51,630
Labor-Health, Education, and Welfare.....	52,367,096	55,877,281	+3,510,185
(Including advance funding).....	(52,537,096)	(56,104,631)	(-3,567,535)
Legislative.....	794,184	780,267	-13,917
Military Construction.....	3,467,000	3,293,118	-173,882
Public Works.....	9,220,095	9,551,209	+331,114
State, Justice, Commerce, and Judiciary.....	6,297,119	6,382,828	+85,709
Transportation.....	1 5,336,871	5,270,656	-66,215
(Including advance funding).....	(5,532,292)	(5,286,077)	(-246,215)
Treasury-Postal Service-General Government.....	7,983,147	8,275,958	+292,811
Total.....	260,122,204	260,611,950	+489,746
(Including advance funding and sec. 32 transfers).....	(261,418,625)	(261,665,721)	(-247,096)

<sup>1</sup> Excludes \$90,059,000 in fiscal year 1977 budget authority provided in prior year appropriations as advance funding.





## ADDITIONAL VIEWS OF HON. WILLIAM L. ARMSTRONG

From a casual reading of this report, one might be tempted to jump to the happy conclusion the Appropriations Committee is recommending a spending level some \$38 billion below the budget authority contained in the first concurrent resolution on the budget and only about half a billion above the administration budget.

Unfortunately, however, this is not the case. The apparent saving arises from the fact that numerous items have been deferred; when these are added, large increases will be inevitable. For example, the Labor-HEW amounts noted here do not include the consideration of some \$2.29 billion in budget requests for programs which were funded last year at \$5.42 billion. Similarly, the HUD-Independent Agencies subcommittee reserved some \$12.5 billion which may be needed for future appropriations to fund waste water treatment grants, the Government National Mortgage Association's mortgage purchase program, assisted housing programs, and for cost of living adjustments for veterans benefits. So this report should not be regarded as a final recommendation by the Committee. Unless a completely unexpected degree of fiscal restraint is applied within the coming months, the total will grow much larger.

In any event, the Federal Government is again headed for a deficit of stupendous proportions. The probable consequences—inflation, unemployment, declining productivity, economic sluggishness—have been discussed over and over again. But I am concerned that we have run up such huge deficits in the past 2 years that our senses are becoming overloaded; we are losing sight of how very, very large our spending and deficits have become. I'd like to try to put the trend into perspective:

In the current fiscal year, the deficit alone is as large as the total of all Federal spending only two decades ago.

Just the interest on Federal debt (\$37.4 billion) is more than the Federal Government spent for all outlays for the entire period from the Revolutionary War to World War I, twice as much as the Federal budget for all the years from 1789 to 1900, more than the total of all Federal spending for any single year prior to 1943—just the interest!

It took 186 years for the Federal budget to reach \$100 billion in 1962; in the next 9 years we reached the \$200 billion mark; within 4 more years, \$300 billion; now Federal spending has zoomed past \$400 billion.

Even more ominous than the actual amount of spending in dollars is the rising share of our income which is going to Federal, State and local government. This proportion has increased from 10 percent in 1929 to 18 percent in 1940, 21 percent in 1950, 27 percent in 1960, 32 percent in 1970 and is now over one-third and still rising. Literally the

"average" American now works the first 4 months of each year to pay the cost of government.

How this could happen in a Nation born in a revolution sparked by excessive and unjust taxation is an issue beyond the scope of this report. But the trend toward greater and greater government spending must be prime concern to anyone who understands the inseparability of economic freedom from other cherished liberties. I do not know where the breaking point is. But it is impossible to believe that freedom of worship, free speech, free press, freedom of association, travel and other traditional freedoms can survive the indefinite continuation of the trend of government taking more and more of our income each year.

At the end of these remarks, I am submitting a statistical table showing Federal receipts, spending and deficits over a long period of time. I hope my colleagues will take a few minutes to consider seriously the consequences of the trend which this table discloses.

As for the more mundane question of whether we are getting our money's worth for all this government spending—well, I believe we all instinctively realize that we are not. Yet who could look at the gigantic size of our budget and not agree with one of our colleagues who declared: "I'm just glad that I am not getting all the government we are paying for!"

WILLIAM L. ARMSTRONG.

## BUDGET RECEIPTS AND OUTLAYS, 1789-1977

[In millions of dollars]

Fiscal year	Receipts	Outlays	Surplus or deficit (-)
1789-1849	1,160	1,090	+70
1850-1900	14,462	15,453	-991
1901	588	525	+63
1902	562	485	+77
1903	562	517	+45
1904	541	584	-43
1905	544	567	-23
1906	595	570	+25
1907	666	579	+87
1908	602	659	-57
1909	604	694	-89
1910	676	694	-18
1911	702	691	+11
1912	693	690	+3
1913	714	715	-*
1914	725	726	-*
1915	683	746	-63
1916	761	713	+48
1917	1,011	1,954	-853
1918	3,645	12,677	-9,032
1919	5,130	18,493	-13,363
1920	6,649	6,358	+291
1921	5,571	5,062	+509
1922	4,026	3,289	+736
1923	3,853	3,140	+713
1924	3,871	2,908	+963
1925	3,641	2,924	+717
1926	3,795	2,930	+865
1927	4,013	2,857	+1,155
1928	3,900	2,961	+939
1929	3,862	3,127	+734
1930	4,058	3,320	+738
1931	3,116	3,577	-462
1932	1,924	4,659	-2,735
1933	1,997	4,598	-2,602
1934	3,015	6,645	-3,630
1935	3,706	6,497	-2,791
1936	3,997	8,422	-4,425
1937	4,956	7,733	-2,777
1938	5,588	6,765	-1,177
1939	4,979	8,841	-3,862
1940	6,361	9,456	-3,095
1941	8,621	13,634	-5,013
1942	14,350	35,114	-20,764
1943	23,649	78,533	-54,884
1944	44,276	91,280	-47,004
1945	45,216	92,690	-47,474
1946	39,327	55,183	-15,856
1947	38,394	34,532	+3,862
1948	41,774	29,773	+12,001
1949	39,437	38,834	+603
1950	39,485	42,597	-3,112
1951	51,646	45,546	+6,100
1952	66,204	67,721	-1,517
1953	69,574	76,107	-6,533
1954	69,719	70,890	-1,170
1955	65,469	68,509	-3,041
1956	74,547	70,460	+4,087
1957	79,990	76,741	+3,249
1958	79,636	82,575	-2,939
1959	79,249	92,104	-12,855
1960	92,492	92,223	+269
1961	94,389	97,795	-3,406
1962	99,676	106,813	-7,137
1963	106,560	111,311	-4,751
1964	112,662	118,584	-5,922
1965	116,833	118,430	-1,596
1966	130,856	134,652	-3,796
1967	149,552	158,254	-8,702
1968	153,671	178,833	-25,161
1969	187,784	184,548	+3,236
1970	193,743	196,588	-2,845
1971	188,392	211,425	-23,033
1972	208,649	231,876	-23,227
1973	232,225	246,526	-14,301
1974	264,932	268,392	-3,460
1975	280,997	324,601	-43,604
1976 <sup>1</sup>	297,534	373,535	-76,001
Transition quarter <sup>1</sup>	81,894	97,971	-16,077
1977 <sup>2</sup>	362,500	413,300	-50,800

<sup>1</sup> Estimate.<sup>2</sup> Recommended in budget resolution.

